

Message Text

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E.O. 11652: GDS
TAGS: SNAR , HK, MC
SUBJ: BRIEFING PAPER FOR CODEL WOLFF/RANGEL

REF: A) STATE 132488 B) BANGKOK 14712

1. CONCERTED EFFORTS TO ROOT OUT POLICE CORRUPTION AND CONCERN THAT HONG KONG'S REPUTATION WAS BEING TARNISHED BY ITS PROMINENT ROLE IN INTERNATIONAL TRAFFICKING HAVE PROMPTED INCREASINGLY EFFECTIVE ANTI-NARCOTICS ENFORCEMENT MEASURES BY THE HKG IN RECENT YEARS. WITH ENFORCEMENT HERE TIGHTER, IT HAS MADE LITTLE SENSE FOR TRAFFICKERS TO RISK FIRST IMPORTING THEN PROCESSING NARCOTICS FOR RE-EXPORT WHEN OTHER, LESS RISKY VENUES ARE READILY AVAILABLE IN THE REGION. AS A REFLECTION OF THIS, IN RECENT YEARS THERE HAS BEEN A SIGNIFICANT MIGRATION OF HEROIN CHEMISTS FROM HONG KONG TO THE OPIUM GROWING AREAS OF SOUTHEAST ASIA. HONG KONG AT PRESENT IS NO LONGER A SIGNIFICANT SOURCE OR TRANSSHIPMENT POINT OF HEROIN BOUND FOR THE U.S. OR OTHER DESTINATIONS,ALTHOUGH IT CONTINUES TO BE TROUBLED BY ILLICIT IMPORTATION OF NARCOTICS (PRIMARILY NUMBER 3 HEROIN) FOR THE DOMESTIC MARKET. HONG KONG'S OWN ADDICT POPULATION HAS STABILIZED AT ABOUT 60,000 (APPROXIMATELY 50,000 HEROIN) ACCORDING TO THE LATEST HKG ESTIMATE. THE TYPICAL ADDICT IS
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PAGE 02 HONG K 06896 011552Z

AN ADULT MALE, EMPLOYED IN UNSKILLED OR SEMI-SKILLED WORK. FEW WOMEN ARE ADDICTED NOR HAVE DRUGS SNARED MANY OF HONG KONG'S YOUTH.

2. WHILE NO LONGER IMPORTATNLY INVOLVED IN THE DIRECT EXPORT OF HEROIN TO THE U.S., SUSPICIONS PERSIST THAT HONG KONG PLAYS AN IMPORTANT ORGANIZATIONAL AND

FINANCIAL ROLE IN INTERNATIONAL TRAFFICKING. THESE SUSPICIONS ARE LARGELY CIRCUMSTANTIAL. NARCOTICS TRAFFICKING FROM THE REGION IS LARGELY CONTROLLED BY ETHNIC CHINESE, PRIMARILY CHAUCHOW CHINESE WHO ARE ALSO FOUND IN SIZEABLE NUMBERS IN HONG KONG. CLAN, BUSINESS AND SOCIAL TIES BETWEEN THE CHAUCHOW RESIDENT HERE AND THEIR FELLOW PROVINCIALS THROUGHOUT SOUTHEAST ASIA ARE CLOSE, AND IT IS NATURAL TO ASSUME THEY EXTEND TO NARCOTICS DEALINGS. ADDITIONALLY THE COMPLEX SYSTEM OF NATIVE CHINESE BANKING FACILITIES AVAILABLE IN HONG KONG AND THE WHEELING-DEALING, MINIMALLY REGULATED FREE ENTERPRISE SYSTEM HERE PROVIDE A HOSPITABLE ENVIRONMENT FOR FUNDING TRAFFICKING OR FOR THE PROCEEDS FROM SUCH ACTIVITY. MANY OF THESE ATTRIBUTES, HOWEVER, ARE NOT UNIQUE TO HONG KONG. UNFORTUNATELY, THERE ARE LARGE GAPS IN OUR KNOWLEDGE OF HOW THE CHINESE-RUN INTERNATIONAL DRUG TRADE OPERATES. FILLING THESE GAPS WILL REQUIRE LONG AND CAREFUL INVESTIGATION, PROBABLY INCLUDING GREATER ATTENTION THAN HAS BEEN GIVEN TO DATE TO THE FINANCES OF TRAFFICKING.

3. THERE IS NO RPT NO EVIDENCE TO SUPPORT THE ASSERTION IN REF B THAT MACAU IS A TRANSSHIPMENT POINT FOR TRAWLER SHIPMENTS FROM THAILAND TO HONG KONG. THE DEA OFFICE HERE AND HKG ANTI-NARCOTICS
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PAGE 03 HONG K 06896 011552Z

AUTHORITIES, WHO MAINTAIN A CLOSE AND COOPERATIVE RELATIONSHIP WITH THEIR COUNTERPARTS IN AMCAU, ARE UNAWARE OF ANY SUCH ACTIVITY AND DO NOT RPT NOT BELIEVE IT IS TAKING PLACE. OUR ACTING SAIC TRACES THE ALLEGATION BACK TO ABOUT TWO YEARS AGO WHEN STRICT AND SUCCESSFUL HKG ENFORCEMENT AGAINST THAI TRAWLERS PRODUCED A WIDELY-HELD SURMISE THAT THE TRAFFICKING TRAWLERS WOULD TURN TO THE MACUA ROUTE. THIS HAS NOT TURNED OUT TO BE THE CASE, AND FOR WELL OVER A YEAR NOT EVEN A RUMOR ON THE SUBJECT HAS BEEN HEARD.

4. OUR UNENTHUSIASTIC ATTITUDE TOWARD THE ESTABLISHMENT OF A REGULAR PATTERN OF DEA LIAISON WITH MACAU DERIVES LESS FROM ITS PROXIMITY TO THE PRC THAN FROM DOUBTS ABOUT THE NEED FOR SUCH LINKS GIVEN THE ABSENCE OF ANY INDICATION THAT MACAU PLAYS A ROLE IN INTERNATIONAL TRAFFICKING.
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